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By Frankfull

5,J.R. No. 12

SENATE

JOINT RESOLUTION

proposing a constitutional amendment to authorize use of the permanent school fund to guarantee school bonds.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. That Article VII, Section 5, of the Texas Constitution be amended to read as follows:

Section. (a) The principal of all bonds and other funds, and the principal arising from the sale of the lands hereinbefore set apart to said school fund, shall be the permanent school fund, and all the interest derivable therefrom and the taxes herein authorized and levied shall be the available school fund. The available school fund shall be applied annually to the support of the public free schools. Except as provided by this section, [And] no law shall ever be enacted appropriating any part of the permanent or available school fund to any other purpose whatever; nor shall the same, or any part thereof ever be appropriated to or used for the support of any sectarian school; and the available school fund herein provided shall be distributed to the several counties according to their scholastic population and applied in such manner as may be provided by law.

(b) The legislature by law may provide for using the permanent school fund and the income from the permanent school fund to guarantee bonds issued by school districts.

(c) The legislature may appropriate part of the available school fund for administration of the permanent school fund or of a

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bond guarantee program established under this section.

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 8, 1983.

The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment authorizing use of the permanent school fund to guarantee bonds issued by school districts."

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1 Jones S.J.R. No. 12 (In the Senate - Filed February 8, 1983; February 9, 1983, read first time and referred to Committee on Education; April 11, 1983, reported favorably; April 11, 1983, sent to 2 3 4 printer.) 6 SENATE JOINT RESOLUTION 7 proposing a constitutional amendment to authorize use of the permanent school fund to guarantee school bonds. 9 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS: SECTION 1. That Article VII, Section 5, of the Texas Constitution be amended to read as follows: 10 11 "Section 5. (a) The principal of all bonds and other funds, 12 and the principal arising from the sale of the lands hereinbefore set apart to said school fund, shall be the permanent school fund, 13 14 and all the interest derivable therefrom and the taxes herein authorized and levied shall be the available school fund. The 15 16 available school fund shall be applied annually to the support of 17 the public free schools. Except as provided by this section, [And] no law shall ever be enacted appropriating any part of the permanent or available school fund to any other purpose whatever; nor shall the same, or any part thereof ever be appropriated to or 18 19 20 21 used for the support of any sectarian school; and the available 22 23 school fund herein provided shall be distributed to the several 24 counties according to their scholastic population and applied in 25 such manner as may be provided by law. "(b) The legislature by law may provide for using the permanent school fund and the income from the permanent school fund 26 27 to guarantee bonds issued by school districts. 28 "(c) The legislature may appropriate part of the available school fund for administration of the permanent school fund or of a 29 30 bond guarantee program established under this section. 31 32 SECTION 2. This proposed constitutional amendment shall be 33 submitted to the voters at an election to be held November 8, 1983. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment authorizing use of 34 35 the permanent school fund to guarantee bonds issued by school 36 37 districts." 38 * * * * * 39 Austin, Texas April 11, 1983

40

41 Hon. William P. Hobby President of the Senate 42

43 Sir:

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44 We, your Committee on Education to which was referred S.J.R. No. 12, have had the same under consideration, and I am instructed to 45 report it back to the Senate with the recommendation that it do 46

47 pass and be printed.

Parker, Chairman

By: Jones

BILL ANALYSIS

The constitutionally guaranteed Permanent School BACKGROUND: Fund of Texas produces an annual income of approximately \$500 million per year on a principle of \$3.5 billion, which is expected to grow to \$9.48 billion by the end of the decade. This income is used to support the state's public schools, and represents a unique source of school finance revenues among the 50 states. However, construction costs and other expenses to local school districts in Texas continue to increase. School districts raise money for construction and other purposes through the sale of bonds. An interim study conducted by the S.C.R. 22 Select Committee on Public Education reported that the most effective way to help save school district interest costs in the municipal bond market is to provide assistance in improving their bond ratings through a guarantee arrangementusing a large and stable financial source, such as the Permanent School Fund. The Committee reports that a guarantee from the Fund would save a significant amount of local tax dollars. To provide such a guarantee, it would be necessary to amend the State Constitution.

PURPOSE: To authorize the use of the Permanent School Fund to guarantee school bonds.

SUMMARY:

Section 1. Amends Article VII, Section 5, of the Texas Constitution, adding language to paragraph (a) and new paragraphs (b) and (c) permitting use of the Fund and income from the Fund to guarantee bonds issued by school districts, and permitting appropriation of funds for administration of such a bond program.

Section 2. Sets a November 8, 1983 election date for submission of the proposed amendment to the voters, and sets out the language for the ballot proposition.

RULEMAKING AUTHORITY: It is the opinion of the Committee that this resolution does not delegate rulemaking authority to any state officer, agency, department or institution.

DG

2/15/83

LEGISLATIVE BUDGET BOARD

Austin, Texas

FISCAL NOTE

March 7, 1983

Honorable Carl A. Parker, Chairman Committee on Education Senate Chamber Austin, Texas

In Re: Senate Joint Resolution No. 12

Bv: Jones

Sir:

In response to your request for a Fiscal Note on Senate Joint Resolution No. 12 (proposing a constitutional amendment to authorize use of the Permanent School Fund to guarantee school bonds) this office has determined the following:

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

The cost to publish the proposed amendment in both English and Spanish would approximate \$47,750 during fiscal year 1984.

The proposed amendment would authorize the Legislature to provide for using the Permanent School Fund and the income from the Permanent School Fund to guarantee bonds issued by school districts. Although state guarantee of local school bond issues has little impact on the interest rate of issues rated triple-A or double-A, the state guarantee can produce significant savings on issues rated BAA or lower. At present, with municipal interest rates in a general area of nine to ten-and-a-half percent, the state guarantee would be worth from three-quarters of one percent to one-and-a-half percent to the issuer. If municipal interest rates should return to higher levels, the savings from the guarantee would expand, perhaps, to one-and-three-quarters to two-and-a-quarter percent. the dollar amount of the savings to local school districts would depend upon the condition of the bond market for municipals and the aggregate amount of the issues rated below double-A.

The resolution also proposes to authorize the Legislature to appropriate part of the Available School Fund for administration of the Permanent School Fund. This administrative cost is budgeted at \$556,653 in the current fiscal year, financed from earned federal funds. In fiscal 1984 and thereafter, it is anticipated that this administrative cost would be financed, under present law, from the General Revenue Fund. If Senate Joint Resolution No. 12 is finally adopted and Available School Fund revenues could be used for this portion of agency administration, the amount used would not be distributed to local school districts in support of the state's share of the cost of the Foundation School Program. That amount would be made up from the General Revenue Fund for all but the budget balance districts with no significant savings to the state and minimal fiscal impact to local school districts.

in Oliver

Secretary of State; Texas Education Agency; Source:

Municipal Advisory Council; LBB Staff: JO, HS, LV

Patry Spaw
Engrossed
Engrossin Clerk

1983 APR 25 PM 5: 39

HOUSE OF REPRESENTATIVES

I certify that the attached is a true and correct

copy of OA Which wa

received from the Senate on R. A. A. and

referred to the Committee or

Chief Clerisof the House

By: Jones (Haley)

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S.J.R. No. 12

1 SENATE JOINT RESOLUTION

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"(b) The legislature by law may provide for using the permanent school fund and the income from the permanent school fund to guarantee bonds issued by school districts.

"(c) The legislature may appropriate part of the available school fund for administration of the permanent school fund or of a

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bond guarantee program established under this section."

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SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 8, 1983. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment authorizing use of the permanent school fund to guarantee bonds issued by school districts."

LEGISLATIVÊ BUDGET BOARD

Austin, Texas

FISCAL NOTE

March 7, 1983

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In Re: Senate Joint Resolution No. 12

By: Jones

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Jim Oliver

Source: Secretary of State; Texas Education Agency;

Municipal Advisory Council; LBB Staff: JO, HS, LV

HOUSE 1963 APR 26 PH 4: 57 1963 APR 26 PH 4: 57 1963 APR 26 PH 4: 57

1st Printing

By: Jones (Haley)

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S.J.R. No. 12

1	SENATE	JOINT	RESOLUTION

2 proposing a constitutional amendment to authorize use of the
3 permanent school fund to guarantee school bonds.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. That Article VII, Section 5, of the Texas

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"(b) The legislature by law may provide for using the permanent school fund and the income from the permanent school fund to guarantee bonds issued by school districts.

"(c) The legislature may appropriate part of the available school fund for administration of the permanent school fund or of a

- bond guarantee program established under this section."
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- 3 submitted to the voters at an election to be held November 8, 1983.
- 4 The ballot shall be printed to provide for voting for or against
- 5 the proposition: "The constitutional amendment authorizing use of
- 6 the permanent school fund to guarantee bonds issued by school
- 7 districts."

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COMMITTEE REPORT

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Γhe	Hono	rable G	iib Lew	ris
en?	aker of	the H	nuse of	Representatives

The measure was reported from Committee by the following vote:

4-26-83
(date)

AYE	NAY	PNV	ABSENT

Haley, Ch.			
Glossbrenner, V.C.			
Blanton, C.B.O.			
Evans, C.			
Fox			
Grisham	-		
Hammond			
Heflin			
Ragsdale			

Total			11.41
<u>6</u>	aye		
0	nay		CHAIRMAN /
0	present, not voting		(uprola)
3	absent	1	COMMITTEE COORDINATOR

COMMITTEE ON PUBLIC EDUCATION

S.J.R. 12

BY: JONES

BILL ANALYSIS

BACKGROUND INFORMATION:

S.J.R. 12 is the enabling legislation for S.B. 384. They are the companion documents for H.J.R. 43 and H.B. 715. A constitutional amendment is required because the constitution restricts using full faith and credit of the state to guarantee debt.

PURPOSE:

S.J.R. 12 proposes a constitutional amendment to authorize use of the permanent school fund to guarantee school bonds.

SECTION BY SECTION ANALYSIS:

Section 1. Amends Article VII, Section 5 of the Texas Constitution to allow the legislature by law to use the permanent school fund and the income from the fund to guarantee bonds of school districts. The legislature may appropriate part of the available school fund for the administration of the permanent school fund or this act.

Section 2. Election date and ballot information.

RULEMAKING AUTHORITY:

It is the opinion of the committee that rulemaking authority is not granted to any state agency, office, department, or individual.

SUMMARY OF COMMITTEE ACTION:

Public notice was posted in accordance with the Rules of Procedure of the House of Representatives and a public hearing was held on H.J.R. 43, companion to S.J.R. 12.

The following testified on behalf of H.J.R. 43:

Eugene Sehpherd, Select Committee on Public Education.

The following were shown in support of H.J.R. 43:

David Thompson, Texas Association of School Boards. Charles Mathews, Texas Association of School Administrators.

There was no opposition to H.J.R. 43.

On April 11, 1983, the Committee on Public Education, voted to report H.J.R. 43 to the House with the recommendation that it do pass and be printed by a vote of eight (8) ayes, zero (0) nays, zero (0) present, and one (1) absent.

On April 26, 1983, the Committee on Public Education, voted to report S.J.R. 12, companion to H.J.R. 43, to the House of Representatives with the recommendation that it do pass and be printed by a vote of six (6) ayes, zero (0) nays, zero (0) present, and three (3) absent.

LEGISLATIVE BUDGET BOARD

Austin, Texas

FISCAL NOTE

April 26, 1983

Honorable Bill Haley, Chair Committee on Public Education House of Representatives Austin, Texas

In Re:

Senate Joint Resolution No. 12,

as engrossed

Bv: Jones

Sir:

In response to your request for a Fiscal Note on Senate Joint Resolution No. 12, as engrossed (proposing a constitutional amendment to authorize use of the Permanent School Fund to guarantee school bonds), this office has determined the following:

The resolution would make no appropriation but could provide the legal basis for an appropriation of funds.

The cost to publish the proposed amendment in both English and Spanish would approximate \$47,750 during fiscal year 1984.

The proposed amendment would authorize the Legislature to provide for using the Permanent School Fund and the income from the Permanent School Fund to guarantee bonds issued by school districts. Although state guarantee of local school bond issues has little impact on the interest rate of issues rated triple-A or double-A, the state guarantee can produce significant savings on issues rated BAA or lower. At present, with municipal interest rates in a general area of nine to ten-and-a-half percent, the state guarantee would be worth from three-quarters of one percent to one-and-a-half percent to the issuer. If municipal interest rates should return to higher levels, the savings from the guarantee would expand, perhaps, to one-and-three-quarters to two-and-a-quarter percent. The dollar amount of the savings to local school districts would depend upon the condition of the bond market for municipals and the aggregate amount of the issues rated below double-A.

The resolution also proposes to authorize the Legislature to appropriate part of the Available School Fund for administration of the Permanent School Fund. This administrative cost is budgeted at \$556,653 in the current fiscal year, financed from earned federal funds. In fiscal 1984 and thereafter, it is anticipated that this administrative cost would be financed, under present law, from the General Revenue Fund. If House Joint Resolution No. 43 is finally adopted and Available School Fund revenues could be used for this portion of agency administration, the amount used would not be distributed to local school districts in support of the state's share of the cost of the Foundation School Program. That amount would be made up from the General Revenue Fund for all but the budget balance districts with no significant savings to the state and minimal fiscal impact to local school districts.

Jim Oliver

Source:

Secretary of State; Texas Education Agency; Municipal Advisory Council; LBB Staff: JO, HS, DM

LEGISLATIVÉ BUDGET BOARD

Austin, Texas

FISCAL NOTE

March 7, 1983

Honorable Carl A. Parker, Chairman Committee on Education Senate Chamber Austin, Texas

In Re: Senate Joint Resolution No. 12

By: Jones

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Secretary of State; Texas Education Agency; Municipal Advisory Council; LBB Staff: JO, HS, LV

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Enrolled April 28,1983

Lator Syder

Enrolling Clerk

S.J.R. No. 12

SENATE JOINT RESOLUTION

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bond guarantee program established under this section."

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 8, 1983.

The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment authorizing use of the permanent school fund to guarantee bonds issued by school districts."

tocc .

President of the Senate Speaker of the House
I hereby certify that S.J.R. No. 12 was passed by the Senate
on April 21, 1983, by the following vote: Yeas 31, Nays O.
Secretary of the Senate
I hereby certify that S.J.R. No. 12 was passed by the House
on April 28, 1983, by the following vote: Yeas 123, Nays 13, one
present not voting.
Chief Clerk of the House
Approved:
Date
Governor

LEGISLATIVE BUDGET BOARD

Austin, Texas

FISCAL NOTE

April 26, 1983

Honorable Bill Haley, Chair Committee on Public Education House of Representatives Austin, Texas

Senate Joint Resolution No. 12,

as engrossed

By: Jones

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> Jim Oliver Director

Source:

Secretary of State; Texas Education Agency; Municipal Advisory Council; LBB Staff: JO, HS, DM

LEGISLATIVÉ BUDGET BOARD

Austin, Texas

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/Jim Oliver Director

rce: Secretary of State; Texas Education Agency;

Municipal Advisory Council; LBB Staff: JO, HS, LV

S. J. R. No	2 By Garage
permanent so -8-83	constitutional amendment to authorize use of the chool fund to guarantee school bonds. Filed with the Secretary of the Senate
FEB 9 1983	Read, referred to Committee on EDUCATION Reported favorably.
APP 21 1983	Reported adversely, with favorable Committee Substitute; Committee Substitute read first time. Ordered not printed. Senate and Constitutional Rules to permit consideration suspended by unanimous consent. yeas,
10P E1 1323	yeas,nays. To permit consideration, reading and passage, Senate and Constitutional Rule suspended by vote ofyeas,nays. Read second time and \[\begin{align*} \text{ordered engrossed.} \\ \text{passed to third reading.} \end{align*}
APR 21 1983	Caption ordered amended to conform to body of bill. Senate and Constitutional 3-Day Rules suspended by vote of yeas,/nays to place bill on third reading and final passage.
PR 21 1983	Read third time and passed by \(\begin{array}{c} a \text{vive reservots} \\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \
OTHER ACTION	Ti de la como

APR 2 5 1983	- Received from the Senate
APR 2 5 1983	Read first time and referred to Committee on Pullic Educ
APR 1 5 14.0	Reported favorably **mended*, sent to Printer 2:50 m
APR 2 6 1983	Printed and Distributed 4.57 p.w
APR 2 7 1983	Sent to Committee on Calendars 11:59 m
APR 2 8 1983	Read second time (amended) and finally adopted failed adoption by Record Vote of 123 yeas 13 nays 1 present not voting
	Read third time (amended) and finally adopted failed adoption by a Record Vote of present not voting
	- Caption ordered amended to conform to body of resolution
APR 2 8 1983	- Returned to Senate.
	Chief Clerk of the House
APR 28 1983	RETURNED FROM HOUSE

4-25-83 Sent to HOUS

Latey Spaw ENCROSSING CLERK

Secretary of the Senate